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## **GOVERNMENT OF NAGALAND**

## EVAUATION REPORT ON INTEGRATED RURAL DEVELOPMENT PROGRAMME

EVALUATION UNIT (PLANNING & COORDINATION DEPARTMENT) GOVERNMENT OF NAGALAND

#### PREFACE

1. The integrated Rural Development Programme was initiated in the State during 1978-79 with the specific objective to bring up socio-economic life of the poorest families in the rural areas by giving them income generating assets and access to credit and other inputs. Considering the importance of the programme, the State Government felt it necessary to evaluate its impact on the people. Consequently, the Directorate of Evaluation, Government of Nagaland was asked to undertake an Evaluation Study of the Programme. This Study was taken up by the Directorate of Evaluation with the objective of assessing its working and progress, its impact on raising the income of the programme, and suggest measures for improving the organisational and functional efficiency.

2. It is hoped that the information contained in the present report particularly the findings and suggestions will be found useful by the implementing Department, the administrators, Planners and those interested in rural development activities.

3. Shri N. Zeliang, Deputy Director of Evaluation carried the burden of conducting the study and preparing the reports.

4. I thank the investigating staff of the Directorate of Evaluation, Nagaland, Kohima and the officers and field staff of the Directorate of Economics & Statistics, Nagaland, Kohima who had painfully carried the burden of collecting information from the field and tabulation of data.

5. The assistance and co-operation received from the officers of the Rural Development Department particularly the B.D.Os and the individuals concerned are gratefully acknowledge.

( T.C.K. LOTHA ) Development Commissioner & Ex-Officio Director of Evaluation

Dated, Kohima, the th Aug.'86.

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#### CHAPTER—1

#### MAIN FINDINGS AND SUGGESTION

1.1. Some of the main findings and suggestion that emerges out of the present study are given below;

#### Selection of Beneficiaries

1.2. Practically no identification of poor families are made. The Agency gives benefit to any persons whosoever are recommended by the V. D. Bs. Thus about 50% of the beneficiaries interviewed by the teams are comparatively Evaluation richer class (Ref. Chapter-IV para 4.7. & 4.11). Moreover almost all the villages the members consisting of few influential of the V.D.B. *pin* villages the members ions used to select the beneficiaries beneficiaries without the knowledge of the those V. D.B's think that they were empowered I in their respective villages and they do not allow other villagers to interfere in the selection process. It is reported that families/relatives of V.D.B. members are mostly enjoying the benefit. For example, in Kikruma block, the father, brother and sister of the village Development Board Secretary received the benefit under different schemes. The Department should see that selection of beneficiaries are done in the open meeting as it ought to be and not by the V.D.B. members alone.

#### On Subsidy.

1.3. The objective of the I.R.D. Programme is to raised the

poorest of the poor above the poverty line on a lasting basis by giving them income generating assets. But, it may be too much in expect a poor family to raise above the poverty line by giving a subsidy of Rs, 200/- or below or by supplying the so called traditional weaving set of 3-4 wooden stick. It is, therefore, suggested that the total numbers of beneficiaries in each village be minimised and available schemes only be entertain by giving more subsidy.

#### Duplication of Work.

1.4. All the schemes implementing by the State Rural Development Agency are respective Department as Well. For example, the Agriculture being implementing by the Department is having a big scheme for development of Minor Irrigation and subsidy are being giving to cultivators. Similarly the Soil Conservation Department on Land Development, Fishery Department on fishery, Animal Husbandry & Veterinary Department on Livestock, Forest Department on Farm Forestry/Social Forestry etc. Thus the work of the S.R.DA. is nothing but a duplication of works already implementing by the respective departments with expert technical hands. As a result some influential leaders are likely to get subsidy from different sources for the same scheme. For example, a person can get subsidy on Farm Forestry Schemes from S.R.D.A. under I.R.D. Programme, from Forest Department under Farm Forestry Scheme and from Soil Conservation Department under Conservation of Soil and Water Management Programme. It is, therefore strongly feel that the respective department who are having man power and competent technical hards should be allowed to implement the I, R. D. Programme. This can be done by providing funds to the respective department by the Rural Development Department so that duplication of works can be avoided. If the above arrangement is not found suitable, the respective Department may be ask to obtain clearance from the Rural Development Department before giving any subsidy to individual beneficiaries. This may also avoid duplication.

#### Follow up Action.

1.5. There is no arrangement for follow-up action as to how the beneficiaries are utilising the subsidy given to him/her. Not to speak of follow-up action, the Departmental Staff are not making any physical verification even at the time of giving completion report of the Schemes. The beneficiaries are thus took it in a very loose term and the seriousness to establish the scheme are not develop after he/she get the subsidy. Many beneficiaries took this subsidy as relief.

#### Reserved Fund.

1.6. At present a good amount of fund are kept as State, Districts and Sub-Divisional Reserve. Since, as cent per-cent rural villages are covered under the programme, it is expected that all the deserving cases are entertained. Hence, it is suggested that the separate reserved for the State, Districts and Sub-Divisionals may be minimise if it could not be cut totally due to some ground and more fund are allocated to the villages by taking the existing procedure of allocating fund on the basis of tax paying household.

#### Supply of Livestock,

1.7. Livestock schemes under this programme is a complete failure. On physical verification of the scheme by the Evaluation teams. it has been reported by all the beneficiaries that disease and inferior quality animals were supplied by the Agency instead of health and improved quality animals. As a result the animals were reported to have died after reaching the villages. Since these disease animals are not only of no use to the beneficiaries but are also likely to communicate these diseases to other healthy animals of the villages, healthy animals duly checked by a competent doctors of Animal Husbandry & Veterinary Department alone should be supply even if improved quality livestock is not supply.

#### **Technical Staff of Block Officers.**

1.8. In all the Block Offices very limited. It is physically technical staff are impossible with the limited technical staff of the B.D.O's to check all the different schemes V.D.B's in their respective blocks. submitted by the Under this circumstances, the subsidy are been given at random without any technical check This result in misused of the subsidy by the beneficiaries. and guidance. As pointed out in 5.5 of this chapter, the technical staff are compelled to give even completion report from their table without making any physical verification of the scheme as to whether the schemes arc actually being implemented al the spot. If the present arrangement has to continue the technical staff of the B.D.O. should also be adequately strengthen not only for physical verification is made before the amount is release but also to guide and advice the beneficiaries for subsidy effective implementation of the scheme.

#### Quality and Prices.

1.9. The kinds/materials supplies by the Agency arc in many cases are very On the other hand the prices are abnormally high. To cite an inferior quality. example, each beneficiary under bee keeping scheme supplied with a box for is rearing honey bee. For the supply of the box a subsidy amount recorded are Rs. 500/- in each case. The prices of such box in the open market may cost about Rs, 50/- Similarly, the beneficiary under weaving scheme are supplied with the so called traditional weaving set of 3-4 wooden sticks and tie subsidy amount recorded are Rs. 200/- in each case Since such wooden sticks will cost about Rs. 30/- in the open market the beneficiaries are reported to have refused to accept such wooden sticks and these are still lying in the B DO's offices. The prices of ducks also comes to Rs. 60/- each at the Agency's subsidised rate. The Government should immediately stop all stub unscrupulous purchases in future.

#### **Beneficiaries Selected and Actually Interviewed.**

1.10. Out of the 1982-83 beneficiaries in the 7 (seven) sampled blocks of the stale a total of 340 beneficiaries (i.e.10% of the total beneficiaries) were selected randomly for interview. In course of field investigation it was found out that 3.24%, Were non-existing and 7.36% reported to have not receive any benefit under the programme. Since the official record recorded that the amount has already been disbursed to the concerned person, it has been wrongly utilise. Bui this study did not go into detail where and how the money was utilised. The Evaluation Department, therefore, leave it to the Government for decision.

#### Distribution of Sanctioned Amount.

1.11 In course of field investigation it was found out that 15 beneficiaries reported to have received more than what was actually sanctioned by the Government and 31 beneficiaries reported to have received less than the sanctioned amount of the Government. The same information from the 3 blocks out of the 7 sampled blocks could not be collected. For a beneficiary under Jalukie Block was sanctioned an amount of Rs. 2,725.00 by the Department whereas he was given only Ra. 250/- Moreover, as per the programme 50% of the costs of articles (such as knitting machine, sewing machine etc.) are supposed to be borne by the Agency. But actually the beneficiaries paid more (viz. Rs- 403/-by the beneficiaries on sewing machine and Rs. 250/- by the Agency). It is not known how this differences occurred after the sanctioned amount are drawn for a particular beneficiaries. This type of peculiar functioning of the Department should immediately be stop.

#### Fulfillment of Objective.

1.12. The enquiry revealed that only 4 (four) poor families (i.e. annual income of less than Rs. 3,500/-) were brought above the poverty line (i.e. by crossing their annual income of more than Rs. 3,501/-). The rest of the beneficiaries interviewed were in the income group of above Rs. 3,501/- annually and hence these group of beneficiaries can be treated as already crossed the poverty line prior to the receipt of benefit. Wrong selection and defective implementation are the two major obstacle for fulfillment of the objective which need immediate attention of the Department.

#### Main Occupation of the Beneficiaries.

1.13. Under the programme Government servants are not entitled to the benefits. The main occupation of the beneficiaries interviewed are ; 10% from Government servants, 3.25% from businessman and 86.72% are from agriculture and related activities In future the Department should see that the Government servants are not given the benefit which is against the laid down principle.

Coverage of I.R.D.P. in the Selected Block.

1.14. Out of the total household of 36,502 in seven .sampled blocks 18,109 household had already been covered under the programmed upto 1983-84. Thus about 13,138 household are remain to cover. As stated earlier the Department gives too

much emphasis on coverage of beneficiaries that they could not create avenue for income generating assets; of the poor families. Hence, here too, the suggestion made at 1.3 hold good.

#### Fund Utilisation in Changtongya Block.

1.14. As against the sanctioned amount of Rs. 4,25,675/- during 1982-83 only Rs. 1,82,350.75 were actually utilized.

#### Honorarium to V.D.B. Secretary.

1.15. The success of the programme depends largely on the sincerity and devotion of time by V.D.B. Secretary. The Secretary of the village Development Board should, therefore he given honorarium so that he can devote more time and energy for the development of the village.

#### CHAPTER—II INTRODUCTION

#### **General Background**

2.1. The necessity and importance of rural development has been receiving the attention of the Government since the country attained it 1947. independence bring about a comprehensive in Attempts to are being made by the launching of the changes in Community the villages Development Programme in 1!?52. The programme, however, fails to take special care on rural weak and underprivileged section of the society. This led to the formation and implementation of special area programmes such as the Small Farmer Development Agency (S.F.D.A.) Marginal Farmer & Agricultural Drought Prone (M.F.A.L.) and Area Development Programme Labour (D.H.A.D.P.) during the Fourth Plan period.

2.2. It was, however, realized that the instrument of land based promotional activities like minor irrigation, high vielding varieties, Soil Conservation, etc. relied upon to help the poorest and resource less rural alone can not be families. cross the poverty barrier. The programme should cover nonland based activities and occupation and thus should include secondary well. Secondly, the additional income generated as a tertiarv activities as and result of these developmental efforts has to be substantive so as to help these cross the poverty line once for alt and thirdly, even among the rural poor, people priority would need to be given to the poorest among the poor rather than the Small Farmer as Would seen to be the case with the S F.D.A. Project. there was importantly recognition of the existence of positive Perhaps, more interaction effect of complementaries existing among different sectoral developmental activities and within the sub-activities of a sector as well as between the rural and urban habitats which could be usefully harnessed in a symbiotic manner to every body's benefit.'

2.3. The I.R.D.P, as a strategy was thus designed to improved the economic and social life of the poorest families in the rural areas by giving them income generating assets and access to credit and other inputs. With the introduction of I.R.D.P. in' 1978-79, other specific area development programmes were merged with I.R.D.P.

(Discussion paper in Evaluation Workshop)

#### **Objective of I.R.D.P.**

2.4. In short the objective of I.R.D.P. is to raise the poorest families in the rural areas above the poverty line on a lasting basis by giving them income generating assets and access to credit and other inputs.

#### **Physical Target**

2.5 During the Sixth Plan Period it envisaged to cover at least 3,000 families on an average in each block. Thus it is expect to cover at least 600 families in each block every year. The approximate proportion out of the 6C0 families to be assisted are 400 families under Agriculture and related activies 100 under Village and Cottage Industries' and 100 under service sector. These proportion, however, may vary from area to area depending upon the conditions and potential obtaining in different blocks.

#### Identification of beneficiaries

2.6. In order to identify the eligible families for I.R.D.P. assistance household survey will be conducted. This survey is to be confined to the families having their annual income of less than Rs.3,500/or families Owing an operational area 5 acres' of these identified poor, of less than Out the poorest among selected for providing the assistance. To ensure them are to be fairness of section, the list of identified families is finalised in the meeting of the Village the Council/Village Assemblies

#### **Financial Input**

2.7. The targeted financial outlay is Rs.5 lakhs per I.R.D.P. block for the first year and Rs. 6 lakhs for the Second year and Rs. 8 lakhs for the third, fourth and fifth vear. In the central sector an amount of Rs. 750 crores is provided for the I.R.D.P. during the Sixth Plan Period. This is a centrally sponsored scheme and the pattern of financing is 50:50 sharing basis between ;he Central and State Government.

#### Ceiling of Subsidy

2.8. Under the programme subsidies at the rate of 25 and 33 percent of Small and Marginal Farmers are provided. The ceiling –for Small and Marginal Farmers Agricultural Labourers and non-agricultural labourers and schedule caste are fixed at Rs.3000/-. For schedule tribe 50% of the project cost subject to a maximum of Rs.5000/- has been fixed. As regard the rural industries and rural artisans programme, a subsidy of Rs, 3000/- has been fixed.

#### The Programme in Nagaland

2.9. As in the rest of the country the programme of I.R.D.P. was launched in Nagaland during 1978-79. Now, the programme covered all the 21 blocks of the state. The particulars of the blocks in the state are as under :-

		nars of The Diocks	
Sl. No.	Name of the Block	Total No. of	Total No. of house-hold in
		Recognised Village	the Block (Both tax
		in the block	paying and non-tax
			paying household)
1	2	3	4
1.	Phek	44	3367
2.	Kikruma	39	8005
3.	Zunheboto	87	6680
4.	Tokiye	52	2467
5.	Ongpangkong	16	3992
6.	Mangkolemba	23	3720
7.	Coangtongya	34	4395
8.	Wokna	27	3989
9.	Baghtj	57	4345
10.	Моо	43	5405
11.	Wakching	29	5236
12.	Kohitna	41	8337
13.	Tseminyu	43	4139
14.	Ghaspani	86	7571
15.	Jalukic	62	4635
16.	Kiphire	62	5314
17.	Sangsangyu	37	5283
18.	Noklak	29	4561
19.	Longkhem	27	4561
20.	Longleng	24	4617
21.		20	2510

TABLE—I Particulars of The Blocks

[Source :- R. D. Department Publication]

#### **Physical Achievement**

2.. The physical achievement of I. R. D. P. in term of numbers of beneficiaries during the last four year period (i. e. 1980-81 to 1983-84) is 42.740 out of a total household of 1,00,697 in the state (both rural and urban). Thus even without taking into account the last 2 (two) years lists of beneficiaries, about 50% of the total household in the State has already been benefited ur 6% of the total rural population had already been given benefit during the last four years periods.

#### Financial.

2.11. The District wise allocation of fund during the last four years period are presented in table-II at the next page.

#### Average Expenditure per beneficiaries.

2.12. The average expenditure per beneficiary by way of giving subsidy during the last four year period (i. e. 1980-81 to 1983-84) are show in Table-III

# TABLE-IIAllocation of Fund

Dist. Sub-		1980-81	(Rs.)			1981-8	82 (Rs.)	
Division	VA	DR/SDR	SR	TOTAL	VA	DR/SDR	SR	TOTAL
1	2	3	4	5	6	7	8	9
Kohima	9,22,384	NIL	NIL	9,22,384	10,45,352	59,660	93,050	11,98,003
Mokokchung	13,93,614	,,	,,	13,93,614	11,11,102	1,01,050	2,000	25,96,766
Tuensang	24,52,227	,,	"	24,52,227	17,59,116	73,52,525	32,000	115,63,868
Phek	9,94,012	,,	"	9,94,012	9,20,890	99,945	26,650	2,18,648
Zunheboto	9,28,095	,,	"	9,28,095	7,56,399	99,880	5,000	8,61,224
Mon	8,94,405	,,	,,	8,94,405	12,56,525	99,854	NIL	8,25,479
Wokha	9,11,155	,,	,,	9,11,155	5,74,101	1,00,000	,,	6,79,101
Dimapur	4,62,170	,,	"	4,62,170	4,96,260	49,963	,,	5,96,223
Peren	5,07,400	"	,,	5,07,400	3,29,615	69,030	,,	3,98,645
Kiphire	4,63,375	"	,,	4,63,375	4,78,108	49,850	,,	5,27,958
CDD Cu	h Division	Decement			[Courses	Damantal	the CDD	A 1

SDR – Sub Division Reserved

 $S.R.-State\ Reserved$ 

[Source: - Report of the S.R.D.A.] V.A. Village Allocation D.R. District Reserved

#### TABLE-II Allocation of Fund

Dist. Sub-		1982-83 (Rs	s in Lakh.)		1983-84 (Rs. In Lakh)					
Division	VA	DR/SDR	SR	TOTAL	VA	DR/SDR	SR	TOTAL		
1	10	11	12	13	14	15	16	17		
Kohima	10.51	1.02	1.64	13.17	11.25	1.02	3.00	15.27		
Mokokchung	11.32	0.96	1.64	13.92	11.62	1.00	2.90	15.51		
Tuensang	15.17	0.99	1.00	17.62	19.76	0.48	4.00	24.24		
Phek	10.49	1.07	1.10	12.66	10.80	0.75	2.50	14.05		
Zunheboto	8.26	0.97	1.65	10.33	8.71	0.98	2.34	12.03		
Mon	10.07	0.47	0.25	10.79	10.70	0.87	1.00	12.57		
Wokha	6.14	1.02	1.30	8.46	6.07	1.00	1.00	8.07		
Dimapur	5.65	0.50	0.78	6.93	6.79	0.75	4.21	11.75		
Peren	4.20	0.55	1.15	5.90	4.32	0.50	1.54	6.36		
Kiphire	5.22	0.54	0.50	6.26	5.55	0.50	4.00	10.05		

SDR – Sub Division Reserved

S.R. – State Reserved

[Source :- Report of the S.R.D.A.] V.A. Village Allocation D.R. District Reserved

SL. No.	Names of the District/Sub- Division	Total No. of I.R.D.P. Beneficiaries during 1980-81 to 1983-84	Amount Sa	inctioned		1983-84	Average expd. Per beneficiaries
1	2	3	4	5	6 (in lakh)	7(in	8
						Lakh)	
1	Kohima	4528 Nos.	9,22,389	11,98,003	13.17	15.27	1096.37
2	Mokokchung	5969 "	13,93,614	12,12,352	13.82	15.52	928.12
3	Tuensang	7868 "	24,52,227	18,64,641	17.16	24.24	1074.84
4	Phek	5677 "	9,14,012	10,47,485	12.66	14.05	816.01
5	Zunheboto	3732 "	8,94,405	8,56,724	10.28	12.03	1067.02
6	Mon	3415 "	9,11,155	6,74,101	8.46	8.07	948.24
7	Wokha	5084 "	8,94,405	13,56,379	10.79	12.57	902.20
8	Dimapur	2620 "	4,62,170	5,70,573	6.93	11.75	1107.15
9	Peren	2342 "	5,07,400	3,98,645	5.90	6.36	910.35
10	Kiphire	1605 "	4,63,375	5,27,958	6.26	10.05	1633.85

[Source : Report of the S.R.D.A.]

2.13 The allotment of funds during 1983-84 are as under: -

# TABLE- IVThe Sub- Allotment of Funds

Sl. No.	SUB-HEAD	AMOUNT ALLOTED (Rs.
		In Lakhs)
1	Villagewise allocation of fund at the rate of Rs.	
	100/- per tax paying household (inclusive of	
	committed expenditure of Longleng Block for	
	1982-83	100.25
2	District Reserve at the rate of Rs. 1.00 Lakh for	
	seven Districts	7.00
3	Sub- Division reserve at the rate of Rs. 50,000/-	
	for Peren and Kiphire and Rs. 75,000/- for	
	Dimapur	1.75
4	TRYSEM at the rate of Rs, 75,000/- per district	
	and Rs. 50,000/- per sub-division	6.85
5	Project Administration	15.00
6	State/Dosage Reserve	37.25
	TOTAL	168.00 Lakhs

#### **Objective of the Study.**

2.14. The present study has been carried out mainly with the following objectives ;-

- 1. To Study the working and progress,
- 2. To study the impact of the Programe on the targeted families,.
- 3. To analyse the problem and difficulties if any, and
- 4. To Suggest measure for improving the organisational and functional efficiency.

#### Sampling Method.

2.15. Originally it was proposed to cover 10 (ten) blocks out of (twenty One) blocks by taking one block from each of the 7 Districts and one each from the 3 (three) Sub-Division of the 21 (twenty One) blocks by taking one block from each (seven) Districts and one each from the 3 (three) Sub-Division of the State. But due to the non-cooperation by the Rural Development Department some blocks could not be covered. Thus a total of 7 (seven) blocks only is covered for the purpose of this study. In each block the numbers of beneficiaries during 1982-83 were group into three categories viz. Agriculture and Allied, Livestocks and Industry. 10% of the beneficiaries in each of the three groups are selected randomly keeping in view that the selected beneficiaries are spread over at least in ten villages.

#### Limitation.

2.16. In Nagaland there is no lend records nor no income survey has conducted Hence, the date are based on mere verbal estimation of the poor illiterate beneficiaries. Moreover, the luke worm attitude of the Department on the conduct of the study proved a veritable handicap for indebt study through discussion.

#### CHAPTER-III

#### ADMINISTRATIVE ARRANGEMENT FOR THE IMPLEMENTATION OF THE PROGRAMME.

3.1. At the State Level there is the 'State Rural Development Committee' headed by the Minister for Rural Development. All the Schemes of I.R.D.P. are approved By the Committee. It also act as the sanctioning authority for the Schemes.

3.2. For the implementation of the Schemes the State has one Agency known as the 'State Rural Development Agency' with head quarter at Kohima. The Agency has one Project Director with other necessary supporting staff.

At The District and Sub-Divisional le/el, there are 3.3. District Planning Board and Sub-Divisional Planning Board respectively. The District Planning Board Commissioner of the District and the Sub-Divisional are headed by the Deputy Planning Boards are headed by the Additional Deputy Commissioner of the District and Sub-Division. In each District one Sub-Office of the Agency headed by a Deputy Project Officer/ Asstt project officer with other Ministerial staff has been set up to assist the District Planning Boards as also to guide and watch the implementation of the programme.

3.4. At the there is the Block level Advisory Boards. The Block level, Block played an important role in the formulation B.D.O., E.O., and VLW at the implementation of the various Schemes. They helped the Villagers in the and and submit them to their respective District preparation of their Schemes Planning Board Sub-Divisional Planning Boards. They. after physical verification, give completion report for drawal of money.

3.5. The implementation of the programme at the village level are carried out through the V.D.B. of the Village. The lists of the selected individual beneficiaries along with their Schemes are submitted to the B.D.O, by their respective V.D.B. of the village.

3.6. The model schemes for I.R.D.P. (from 1983-84 onwards) issued by the State Rural Development Agency, Nagaland Kohima are as under.

#### 1. Land Development :-

Subsidy for Land Development is Rs. 800/- per acre in plain area and Rs. 2*fi00j*- per acre in bill area (Plain area means land measuring slope not more than 10 %)

#### 2. Minor Irrigation ;-

For construction of Minor Irrigation Channel the subsidy is 50% of total investment subject to maximum subsidy upto Rs. 5,000/- per channel. Only individual cases will be covered under this scheme (As per the existing schedule of rates of P.W.D.)

#### 3. Horticulture :-

a) pineapple Rs. 3,000/- per acre { in one installment )

b) For other fruits Rs. 2,000/- per acre is the subsidy 75% to 801 of which will be given in kind (First year Rs. 1,000/- with second year dosage of Rs, 500/- and third year dosage of Rs. 500)

#### 4. Animal Power :-

Subsidy for a pair of Ploughing animal is Rs. 2,000/- which may be given to farmers having terraced field not less than one hectare.

#### 5. Fishery Development :-

Subsidy is 50% of the total expenditure as per the existing schedule rales of P.W.D. Subsidy can be given for Fishery Pond measuring 35'xI00'x4' and above with permanent water subject to the maximum subsidy of Rs. 5,000/- per beneficiary.

#### 6. Farm Forestry :-

Subsidy for Farm Forestry is Rs. 1,500/- per beneficiary ( i.e. not exceeding I hectare per beneficiary). Since protection is the primary requirement, fencing materials be provided.

#### 7. Sericulture :-

Subsidy is Rs. 2,500 per hectare. This should be done in selected areas only if the schemes viable. 8. Bee-Keeping :-

Subsidy is limited lo Rs. 1,000/- per Bee-Keeping unit (i.e. 5 boxes and one extractor consist one unit).

#### 9. Black smithy: -

Subsidy is 1,000/- per Centre/Unit.

#### 10. Weaving :-

Rs. 800/- per beneficiary may be given as sxibsidy per Weaving Centre (.Complete indigeneous traditional set with Nahor Wood)

#### 11. Dairy: -

One cross-bread milch cow and heifer will consist a Dairy unit for which Rs. 5,000/will be available.

#### 12. **Piggery :-**

3 Pigglings (Female) consist one piggery unit for which a subsidy of Rs. 1,500/- will be available.

#### 13. Goat-Keeping .-

In one Goatery unit, there will be 9 ewes and one ram (fully grown) for which Rs. 3,000/- will be available a subsidy.

#### 14. **Duckery :-**

25 Ducklings (22 females 3 male ) Chinese/Hoscowy will consist a Duckery Unit for which a subsidy of Rs. 1,500/- will be available.

#### 15. **Poultry :-**

30 Poultry birds (6 month or more) will consist a poultry unit for which Rs. 2,500/- can be spent as subsidy per unit.

#### 16. Knitting & Tailoring :-

One Knitting Machine or a Sewing Machine may be issued to those trained under TRYSEM and deserving person on 50% subsidy. Subsidy for a Knitting Machine is Rs. 2,100/- and that of a Sewing Machine is Rs. 400/- Knitting Centre or Tailoring Centre may also be taken up for which a subsidy of Rs. 5,000/- and Rs. 3,500/- respectively can be provided for each centre.

#### 17. Agri Tools & Implements :-

Tools and implements like Jumper, Kodali, Pick Axe, Fellin Axe Pumping Sets. Wheel Borrow etc can be purchased for sale to farmers at 50%.

The Livestock shall be issued to the beneficiaries after receipt of the verification report from the implementing officer about the completion of construction of cattle shed for Dairy, Pigs-stye for the Piggery, Poultry Shed and enclosure for Poultry, Goatery, Duckery and arrangement of other accessories/equipments etc. by beneficiary to ensure 50% contribution to the total capital investment.

Addl. Scheme :- a) Paddy Thresher

b) Maize Cultivation Rs. 1,000/- per acre.

#### CHAPTER-IV.

## AN APPRAISAL OF THE I.R.DP. ACTIVITIES IN THE STATE

#### Identification Particulars of the Selected Blocks.

4.1. At the outset it may be worthwhile to present here the identification particulars regarding the total number of Villages, households and population of the block selected for field Investigation.

Names of the Blocks.	Tolal Nos. of Village in the	Total Nos. of household in	Total population.
	Block.	the Block.	r ·r ·····
1	2	3	4
Kikruma	39	8,195	30,203
Jalukie	63	4,319	32,234
Tolriye	52	2,47«	12,069
Wakching	29	5,475	64,000
Tseminyu	43	3,800	25,980
Longkhim	27	2,336	21,447
Changtongya	23	4,740	38,945
TOTAL :-	276	31,341	2,24,887

TABLE-V.General particular of the selected Blocks.

#### **Physical Target and Achievements.**

4.2. The Physical target and achievement of I.R.D. Programmes in the selected blocks since the introduction of the programme up to the year 1982-83 are presented in table-VI at the next page.

Name of the		Т	arget up	to 1982-8	83		Achievement upto 1982-83					
Block												
1	2	3	4	5	6	7	8	9	10	11	12	13
Kikruma	3731	421	101	-	290	4543	3656	421	101	-	290	4468
Jalukie	288	75	163	134	509	1167	288	75	163	138	507	1167
Tolriye	2093	-	63	-	-	2161	2098	-	63	-	-	2161
Wakching	1980	295	69	253	-	2597	1980	295	69	253	-	2597
Tseminyu	2334	-	39	-	100	2473	2334	-	39	-	100	2473
Longkhim	1228	13	29	-	-	1270	1228	13	29	-	-	1270
Changtongya	788	187	203	-	600	1778	788	187	203	-	600	1778
TOTAL: -	12,342	991	667	487	1,497	15,989	12,372		667	391	1,207	15,914

 TABLE VI

 Block-wise Physical Target and Achievement Under Various Schemes.

[Source: Field Investigation]

4.3. The 17 (seventeen) schemes implemented Development Agency are grouped into Agri, Livestock, Industry and Other. Trysem is implemented separately.

4.4. The progress of I.R.D. Programme with regard to it coverage of individual beneficiaries out of the total household in the selected blocks ate given below: -

#### TABLE - VII.

Coverage of I.R.D. Prog	ramme in 1	the 3	Selected	Block.
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Names of the Blocks	Total Nos o	of Total Nos of house-hold	Total Nos. of
	house-hold in th	e benefited under I.R.D.P.	household not
	Block	in the Block upto 1983-	covered by
		84	I.R.D.P.
1	2	3	4
Kikruma	8,195	4,543	3,652
Jalukie	4,319	1,572	2,747
Tokiye	2,476	2,433	43
Wakching	5,377	2,949	2,432
Tseminyu	3,800	3,848	752
Longkhim	2,336	1,565	771
Changtongya	4,740	1,999	2,741
Total :-	36,562	18,109	13,138
	·	[ Source :- Field In	vestigation ]

4.5. Since it becomes difficult to collect the yearwise lists of all the beneficiaries right from inception upto 1982-83, the information furnished by the Block Development Officers were presented in table -VII Col-3. However, it is felt that

the total numbers of household benefited may be even more than the data presented above because it was found that in Wakching Block where a sample checked is made the B.D.O. furnished the total numbers of beneficiaries during 1982-83 as 565 only whereas the people who actually got the benefit during 1982-83 is 794. A scrutiny of the above table indicate that more than 50% of the total household in 4.6. the Blocks were already covered under I.R.D.P. assistance. In Tokiye Block accept all the households except 43 households in the block were already given the benefit. we exclude the rich families and urban household out of the total household in the, entitled families or poor families may be negligible if not cent perblock. the cent c overage of poor families has already made.

#### Income of the beneficiaries interviewed.

4.7. The annual income of the beneficiaries selected for interview (before J.R.D.P. help) are reported as under :-

Annual Income of	Selected Beneficiaries Before	I.R.D.P. Assistance
Names of the Block	Income group from Rs. 1	Income group from Rs.
	Rs. 3,500/-	3,500/- and above
1	2	3
Kikruma	49	35
Jalukie	15	19
Tokiye	18	4
Wakching	35	12
Tseminyu	5	33
Longkhim	35	-
Changtongya	7	27
Total: -	164	130
	10	

 TABLE - VIII

 Annual Income of Selected Beneficiaries Before I.R.D.P. Assistance

[Source: - Field Investigation]

4.8. As has already stated in 1.6 families having their annual income of less than Rs. 3.500/alone are entitled to benefit under this programme. However. the above table showed that nearly 50% of the beneficiaries are economically better of families. In other words, about 50% of the beneficiaries are not supposed to get the benefit under this programme. This showed wrong implementation of the programme. Occupation and Educational Status.

4.9. The main occupation and educational status of the beneficiaries interviewed by the Evaluation team are as under :-

 TABLE-IX

 Occupation and Educational Status of Selected Beneficiaries.

Name of the	Main occupation of beneficiaries								Edu. Status of the beneficiaries			
block	Agri	Horticulture	Live	Artisan	Govt.	Business	Others	Illiterate	Up to	Up to	Above	
			stock		Service				middle	High	High	
									School	School	School	
1	2	3	4	5	6	7	8	9	10	11	12	
Kikruma	72	-	-	-	9	3	-	55	15	14	-	
Jalukie	21	-	2	-	6	55	-	13	10	19	1	
Tokiye	20	-	-	-	2	-	-	11	6	5	-	
Wakching	45	1	1	-	-	-	-	24	18	5	-	
Tseminyu	30	-	-	-	7	1	-	18	9	9	2	
Longkhim	32	-	-	-	1	-	2	24	9	2	-	
Changtongya	37	-	-	-	6	-	1	10	28	7	-	
Total: -	257	3	3	-	31	10	3	155	96		3	

[Source: Field Investigation]

4.10. A scrutiny of the above table showed that about 15% of the total beneficiaries arc Government Servant. As per (he policy of the Government, a Government Servant are rot to be given assistance under this programme. However small may be the percentage here is wrong Selection of beneficiaries.

4.11. Another criteria for selection of beneficiaries is on land holding. The position of terraced land and irrigated land holding of the selected beneficiaries are reported as under: -

 TABLE-X

 Terrace land and irrigated land holding of the sampled beneficiaries.

	No. of Person having	No. of person	No. of person	No. of person
	less than 5 acres of	having more	having less	having above
Block	terrace land	than 5 acres	than 5 acres of	5 acres of
		of terraced	irrigated land	irrigated land
		land		
1	2	3	4	5
Kikruma	70	14	71	13
Jalukie	34	12	39	7
Tokiye	19	3	21	Ι
Wakching	21	23	42	2
Tseminyu	23	15	33	5
Longkhim	5	30	34	
Changtongya	35	9	34	13

[Source: - Field Investigation]

4.12. Selection of beneficiaries under this programme should be done from amongst the families owing an operational area of less than 5 acres of land (Ref. 1.6.) A scrutiny of the above table reveals that out of the 313 families interviewed 106 are families owing an operational area, S acres and above.

#### Staff.

4.13. As has already stated the Block level staff played an important role in the formulation and implementation of the various schemes. The existing field staff position at the block level are, therefore presented at the next page.

#### TABLE-XI

#### Block-wise field staff position for IRDP (As on date of visit)

#### [Source :- B.D.O. 's. ]

4.14. The existing implementing machinery at state and District levels are mostly for policy matters and the real implementing agency of the programme are the Block-level staff and the V.D.B. The staff at the Block level are to give technical guidance, inspect the work, and give completion report for drawal of money for all the various schemes implemented under their respective block.

4.15. With the limited staff as shown in table-XI it was not physically possible for the block staff to supervise and check all the various schemes of all the villages. As such it is observed that the block staff are compelled to give even completion report from their table without making any physical verification of the works. Against the available block level staff as presented in table-XI the various schemes taken up during 1982-83 are presented in the table-XII in the next page.

Name of the block	Seri. Dev.	M.I.	Land Dev	Horticultur e	Animal	ishe ev.	Farm Forestrv	Sewing Mchine	Duckery	Knitting	Bee Keening	ack ithv	Carpentry	Weaving	Piggery	Diary	Goatery	Poultry	Total
1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20
Kikruma	-	146	654	42	29	40	6	17	-	6	-	-	-	4	-	-	-	6	950
Jalukie	3	72	68	3	32	58	39	150	6	13	4	8	9	12	9	3	7	-	489
Tokiye	-	62	23	-	13	78	-	-	-	-	-	-	-	-	-	-	-	-	176
Watching	-	183	374	27	10	75	87	7	23	-	-	2	2	-	7	-	11	13	794
Tseminyu	-	173	123	-	-	62	-	39	-	-	-	-	-	-	-	-	-	-	397
Longkhim	-	90	244	-	-	-	-	10	-	-	-	-	-	-	-	-	-	-	347
Changtongya	-	-	126	27	-	-	157	71	10	17	17	5	5	3	7	20	-	-	454

 TABLE - XII

 Total Numbers of Beneficiaries Under Various Scheme During 1982-83

[Source : - B.D.O.'s Office Records]

#### Publicity

4.16. The success of any rural development programme particularly the I.R.D.P. depend target largely on the acknowledge of the programme by the rural masses. Even though a full enquiry about the knowledge of the programme is oat ma-ie as attempt has been make to know how the programme has come to the knowledge of the beneficiaries.

Kikruma	28	28	51	5
Jalukie	3	2	16	13
Tokiye	14	_	8	_
Watching	29	2	8	8
Tseminyu	14	1	23	—
Langkhim	23		12	—
Changtonya	6		26	2

TABLE-X Source of I.R.D.P. Knowledge

[Source: - Field Investigation]

#### CHAPTER-V. BENEFICIARIES REACTION AND IMPACT OF THE PROGRAMME

Income of the Beneficiaries.

5.1. Since the main objective of I.R.D.P. is to raise the poorest families (i.e. whose annual income is below Rs. 3,500/-) in the rural areas above the poverty line, the present study tried to find out the impact of the programme on their annual income of the beneficiaries households before and after I.R.D.P. Assistance. The study revealed the position as under.

 TABLE - XIV

 Annual Income Group Before and After I.R.D.P. Assistance.

Names of		oup Before I.	R.D.P. Help	Income Group after I.R.D.P. Help				
the Block	(in Rs.)			(in Rs.)				
	Upto 3500	3501-	Above	Upto 3500	3501-	Above		
		5000	50000		5000	5000		
1	2	3	4	5	6	7		
Kikruma	49	13	22	49	12	23		
Jalufcie	15	5	14	13	3	18		
Tokiye	18	3	1	18	3	1		
Wakching	35	10	2	35	10	2		
Tseminyu	5	Х	33	4	Х	34		
Langkhim	35	Х	Х	34	1	Х		
Changtonya	7	2	25	7	2	25		
Total :-	164	33	97	160	31	103		

[Source: - Field Investigation]

5.2. A scrutiny of table-XIV indicate there is virtually no difference in the annual income of the beneficiaries before and after the I.R.D.P. assistance. This is observed to be mainly on two reasons:

1. The assistance given to the beneficiaries household were very negligible in almost all the cases. We can not expect a household to raise their annual income by giving them 2-3 wooden stick under weaving schemes or cash amount of Rs. 200/- in some other schemes or by supplying a sickly livestock that died after reaching the village.

2. Many schemes were actually not implemented in the field. It appears that to obtain a completion report for drawal of money is not a problem even if this works are actually not done nor there is none to check whether the works are actually implementing or not.

5.3. Another way of judging the effectiveness of the programme on agricultural families are the adoption of improved method of cultivation. The families reported adopting improved method of cultivation are presented in table-XV below :-

Name of the	Nos of person	Nos of person	Nos of persons	Nos of persons
Block	reported using	reported using	reported using	reported using
	improved seed	improved	chemical	pesticides
		implement	fertilizer	
1	2	3	4	5
Kikruma	-	-	-	-
Jalukie	5	2	-	-
Tokiye	13	12	-	14
Wakching	30	24	8	1
Tseminyu	1	1	-	-
Langkhim	5	1	2	10
Changtonya	6	4	1	1
Total :-	60	44	11	25

## TABLE - XVUsed of Improved Method of Cultivation.

[Source :- Field Investigation]

5.4. Out of the total beneficiaries interviewed about 17% reported using improved seed, 12% improved implement 3% fertilisers and 7% pesticides. It appears that the adoption of the above method of cultivation are the efforts of the Agricultural Department and not an effect of the I.K.D. Programme.

#### Official Record and Reported Receipt of Assistance.

5.5. After obtaining the actual amount given to each beneficiaries from the official record, the evaluation team approach the sampled beneficiaries to know whether they had actually received the amount as per official records. The finding are as under.

 TABLE — XVI.

 Nos. of Beneficiaries Reported Received Less than the Officials Record.

Name of the	Under Agri	Under	Under	M.I.	Total
Block	and Allied	livestock	Industrial		
1	2	3	4	5	6
Kikruma	4	-	-	-	4
Jalukie	3	-	-	-	3
Tokiye	-	-	-	-	-
Watching	9	-	-	9	28
Tseminyu	NC	NC	NC	NC	-
Langkhim	NC	NC	NC	NC	-
Changtonya	NC	NC	NC	NC	-
Total :-	26	-	-	9	35

[Source :- Field Investigation]

II. NC :- Not Collected.

5.6. The figures as indicated above are beneficiaries who received the assistance in term of money only. In some cases there were vast difference between the official record of disbursement and the actual amount reported to have received by the beneficiaries. For eg. a beneficiaries under Jalukie Block is reported to have received Rs. 250/- only as against the official record of Rs. 2,725/-

**Beneficiaries View on Livestock/Material Supplied.** 5.7. The view expressed by the beneficiaries of Livestocks/materials are given below : -

#### TABLE—XVII.

# Beneficiaries view on the Quality of Livestock/Materials Supplied by the Agency.

Names of the Block	Nos	reported	Nos	reported	Nos	without
	received	inferior	received	good	comment	
	quality		quality			
1	2		3		4	
Kikruma	44		40		-	
Jalukie	7		26		1	
Tokiye	16		-		6	
Watching	-		-		47	
Tseminyu	-		3		1	
Langkhim	2		-		33	
Changtonya	NR		NR		NR	
Total :-	69		69		88	

I. Source :- Field Investigation.

II. NR - Not Reported.

5.8. The table XVI in the previous page relates to beneficiaries who received assistance in term of money and the table. XVII above relites to the view expressed by the beneficiaries who received the assignee in terms of livestock/materials. Since the table is a clear radiation to show what type of materials llivestock are distributed to the poor beneficiaries, no further analysis is attempted.

#### Nos. of Beneficiaries Selected for Intel Nos. Actually Interviewed

5.9. After collecting the 1982-83 list of beneficiaries from the 7 (seven) blocks a sampled of 340 beneficiaries were selected on random sampling method for interview. The Evaluation learn approached each selected beneficiaries household for interview. The finding are presented here below :-

Denenciaries intervieweu.									
Names of	Total	Total	Total Nos of	Nos of	Nos of				
the Blocks	beneficiaries	beneficiaries	beneficiaries	beneficiaries	beneficiaries				
	during 1982-	selected for	actually	not	reported not				
	83	interview	interviewed	interviewed	received the				
				due to non	benefit				
				existence					
1	2	3	4	5	6				
Kikruma	950	100	94	6	10				
Jalukie	489	48	47	1	13				
Tokiye	176	22	22	-	-				
Watching	794	50	47	3	-				
Tseminyu	397	40	39	1	1				
Langkhim	347	35	35	-	-				
Changtonya	454	45	45	-	-				
Total :-	3,607	340	329	11	25				

# TABLE—XVIII.Beneficiaries Interviewed.

[Source:- Field Investigation]

5.10. The table-XVIII above showed that out of 340 beneficiaries contacted by the Evaluation ream the number of non-existence of such beneficiaries comes to 11 and 25 persons reported not received the benefit. Any impartial observer after going through this chapter will comes to the conclusion that somewhere something goes wrong in the implementation of the programme.

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